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Committee on Safeguards

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**NOTIFICATION UNDER ARTICLE 12.1(B) OF THE AGREEMENT ON  
SAFEGUARDS ON FINDING A SERIOUS INJURY OR THREAT  
THEREOF CAUSED BY INCREASED IMPORTS**

**NOTIFICATION UNDER ARTICLE 12.1(C)  
OF THE AGREEMENT ON SAFEGUARDS  
(EXTENSION OF THE EXISTING MEASURE)**

INDONESIA

*Curtains (Including Drapes), Interior Blinds, Bed Valances, and Other Furnishing Articles*

*Supplement*

The following notification, dated and received on 4 March 2026, is being circulated at the request of the delegation of Indonesia.

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Pursuant to Article 7.2 and Article 12.1(b) of the WTO Agreement on Safeguards, the Government of the Republic of Indonesia, hereby notifies the Committee on Safeguards of the investigation findings concerning the extension of a safeguard measure against the importation of Curtains (including drapes), interior blinds, bed valances, and other furnishing articles.

**1. Evidence that the safeguard measure continues to be necessary to prevent or remedy serious injury or threat thereof and that the industry concerned is adjusting**

The Government of the Republic of Indonesia initiated an investigation on the extension of a safeguard measure on 25 November 2025 ([G/SG/N/6/IDN/33/Suppl.2](#)). The scope of the investigation was to decide whether the safeguard measure should be extended or not.

To determine whether the safeguard measure continues to be necessary to prevent or remedy serious injury or threat thereof and whether the industry is adjusting, the Investigating Authority (Komite Pengamanan Perdagangan Indonesia/KPPI) undertook a comprehensive analysis of a broad set of data from multiple sources: the evidence provided by the Applicant's member industries in their questionnaire replies and written submissions, the information provided by interested parties (Foreign embassy, importers, importers association, and other interested parties) in their written submissions, as well as information available to the Investigating Authority including statistical databases and relevant publications.

### 1.1 Economic performance of the Applicant

To assess the economic performance of the Applicant, the developments of imports, and other relevant data included in its assessment, the Investigating Authority assessed the data for the period 2022-2024 ("the investigation period").

Description	Unit	Year			Changes (%)		Trend (%)
		2022	2023	2024	22-23	23-24	22-24
Production	Index	100	86.84	75.97	(13.16)	(12.52)	(12.84)
Domestic sales	Index	100	83.33	82.39	(16.67)	(1.13)	(9.23)
Productivity	Index	100	89.40	80.58	(10.60)	(9.86)	(10.23)
Utilization capacity	Index	100	86.84	75.97	(13.16)	(12.52)	(12.84)
Employment	Index	100	97.14	94.27	(2.86)	(2.95)	(2.91)
Profit	Index	(100)	(95.60)	(76.12)	(4.40)	(20.39)	(12.76)

Source: Verification Result

- The Applicant's production volume experienced a downward trend of 12.84% during the investigation period, from 100 indexed points in the period of 2022 to 86.84 indexed points in the period of 2023, and continuously decreased to 75.97 indexed points in 2024.
- Along with the downward trend in production volume, domestic sales volume also experienced a decline of 9.23% during the investigation period, from 100 indexed points in the period of 2022 to 83.33 indexed points in the period of 2023, and continuously decreased to 82.39 indexed points in 2024.
- The Applicant's productivity experienced a downward trend of 10.23%. This was because the decline in production volume was much greater than the decline in employments, from 100 indexed points in the period of 2022 to 89.40 indexed points in the period of 2023, and continuously decreased to 80.58 indexed points in 2024.
- The Applicants capacity utilization decreased with a trend of 12.84% due to the decline of production volume during the investigation period, from 100 indexed points in the period of 2022 to 86.84 indexed points in the period of 2023, and continuously decreased to 75.97 indexed points in 2024.
- In line with the decline of production volume, the number of employments experienced a downward trend of 2.91%, from 100 indexed points in the period of 2022 to 97.14 indexed points in the period of 2023, and continuously decreased to 94.27 indexed points in 2024.
- Applicant's Financial Losses experienced a downward trend of 12.76% due to the efficiency of employment during the investigation period, from (100) indexed points in the period of 2022 to (95.60) indexed points in the period of 2023, and continuously decreased to (76.12) indexed points in 2024.

Description	Unit	Year			Changes (%)		Trend (%)
		2022	2023	2024	22-23	23-24	22-24
National consumption	Index	100	91.99	88.30	(8.01)	(4.01)	(6.03)
Market share of domestic industries	Index	100	99.89	106.92	(0.11)	7.04	3.40
Market share of imports	Index	100	100.40	74.17	0.40	(26.13)	(13.88)

Source: Verification Result, Indonesian Textile Association (API), Processed

During the investigation period, national consumption experienced a downward trend by 6.03%. Furthermore, the market share of domestic industries increased by 3.40%, while the import market share decreased by 13.88%. However, the domestic industry's market share decreased by 0.11% in 2023. On the contrary, the import market share increased by 0.40% in the same year.

## 1.2 Evidence that the industry concerned is adjusting

The domestic industry has implemented adjustment plans aiming at the replacing old machines with new ones, investing in new machines with the latest technology, starting production with new machines, conducting national and international exhibitions, and conducting regular training to improve human resource competency. The realization of the structural adjustment program that has been implemented by the applicant is as follows:

Description	Target	Realization in 2019 – 2021	Realization in 2019 – 2024
Total structural adjustment	100%	43%	66%

Source: Verification Result

During the previous measures (2019-2021) the structural adjustments program has been realized with an average of 43%. Furthermore, during the period of 2019 – 2024 the structural adjustments realization progressed by 66%. The Applicant has attempted to complete the structural adjustment program commitment but has not been able to fully realize it due to continuing financial losses. Therefore, the Applicant still needs time to complete the entire structural adjustment program.

## 2. Information on whether there is an absolute increase in imports or an increase in imports relative to domestic production

Description	Unit	Year			Changes (%)		Trend (%)
		2022	2023	2024	22-23	23-24	22-24
Volume of imports	Ton	681	629	446	(7.64)	(29.09)	(19.07)
National production	Index	100	93.12	79.79	(6.88)	(14.31)	(10.68)
Imports relative to national production	Index	100	99.33	82.22	(0.67)	(17.23)	(9.33)

Source: Statistics Indonesia, API, Processed

Based on the table above, there was a decline in the amount of imported Subject Goods both in absolute and relative terms during the investigation period.

An analysis of the surge in the volume of imports of the product under investigation constitutes one of the requirements for the imposition of a safeguard measure at the stage of the initial investigation (original case). However, in the context of the extension of a safeguard measure, the existence of a surge in imports, whether in absolute terms or relative to domestic production, is not a requirement for the application of such an extension.

## 3. Precise description of the product involved

The product under investigation is "Curtains (including drapes), interior blinds, bed valances, and other furnishing articles" under HS Code 6303.12.00, 6303.19.90, 6303.91.00, 6303.92.00, 6303.99.00, 6304.19.90, 6304.91.90, dan 6304.92.00 under Indonesia Customs Tariff Book (BTKI) 2022.

## 4. If the final measure is extended, a Member is encouraged to provide a written description of any part of the imported product that will no longer be subject to the measure

Not applicable at this stage.

## 5. Description of the proposed measure

The proposed measure is in the form of a specific duty (Rupiah/Kilogram).

**6. Proposed date of introduction of the measure**

The proposed extension of the safeguard measure is expected to come into effect on 22 May 2026.

**7. Expected duration of the measure**

The expected duration of the proposed extension of the safeguard measure is 2 (two) years.

**8. Proposed date for the review**

Not applicable.

**9. Expected timetable for progressive liberalization of the measure**

The measure will continue being progressively liberalized, at regular intervals, at the beginning of each period of application as follows:

Period	Safeguard duty
Year 1	Rp. 9,841/Kg
Year 2	Rp. 9,248/Kg

**10. If the notification relates only to a finding of serious injury or threat thereof and does not relate to a decision to apply or extend a safeguard measure**

According to Article 7.2 and Article 12.1(b) of the WTO Agreement on Safeguards, the Government of the Republic of Indonesia hereby notifies the investigation findings concerning the extension of safeguard measure against the importation of Curtains (including drapes), interior blinds, bed valances, and other furnishing articles. This notification is made only regarding the findings of the investigation. Once the decision to extend the safeguard measure is made, it will be notified under Article 12.1(c) of the Agreement on Safeguards.

**11. Information relating to the extension of a safeguard measure****11.1 Evidence that the industry concerned is adjusting and that the safeguard measure continues to be necessary to prevent or remedy the serious injury**

Based on the explanation provided in items 1.1 and 1.2 above, it can be concluded as follows:

- (a) The Applicant's performance data indicates serious injury, as evidenced by a downward trend in several performance indicators, including production, domestic sales, productivity, capacity utilization, and employment, as well as financial losses. In the absence of an extension of the safeguard measure, the Applicant would face conditions that could result in bankruptcy.
- (b) The Applicant has implemented several structural adjustment programs as outlined in the initial investigation (original case). However, the Applicant still requires additional time to optimally complete these structural adjustments. In the absence of an extension of the safeguard measure, the Applicant would be unable to complete the previously planned structural adjustment programmes and would face difficulties in competing with imported goods.

**11.2 Reference to the WTO document that notified the initial application of the measure**

Pursuant to Article 12.1(c) of the WTO Agreement on Safeguards, on 29 May 2020, the Government of the Republic of Indonesia notified the Committee on Safeguards regarding the decision to impose safeguard measures on the imports of Curtains (including drapes), interior blinds, bed valances, and other furnishing articles ([G/SG/N/10/IDN/24/Suppl.1](#) - [G/SG/N/11/IDN/20/Suppl.2](#)).

### 11.3 Duration of the measure from initial application till the date at which it will be extended

The initial definitive safeguard measure is imposed for 3 (three) years, from 27 May 2020 until 8 November 2022 and has been extended for 3 (three) years from 22 May 2023 until 21 May 2026. The extension of the safeguard measure is proposed to be imposed for another 2 (two) years, from 22 May 2026 until 21 May 2028.

### 11.4 Precise description of the measure in place prior to the date of extension

The notification of the prior extension measure was circulated on 22 May 2023 under document number [G/SG/N/8/IDN/24/Suppl.2](#) - [G/SG/N/10/IDN/24/Suppl.3](#) - [G/SG/N/11/IDN/20/Suppl.3](#).

## 12. Information relating to exporting Members

### 12.1 The major exporting Members of imports of the product involved

The main exporting countries of the product concerned are People's Republic of China, India, and Brazil. Meanwhile, developing countries with a market share below 3% dominate the import market share with 13.29%, and other countries consisting of developed countries dominate the import market share with 2.10%.

Exporting Countries	2024	
	Volume (Ton)	Share of Imports (%)
Peoples's Republic of China	318.00	71.23
India	31.78	7.12
Brazil	27.92	6.26
Developing countries <3%	59.34	13.29
Others	9.39	2.10

Source: Statistics Indonesia, Processed

### 12.2 If there are any exporting Members to which the measure does not apply for any reason other than the application of Article 9.1, the names of such exporting Members and reasons for non-application of the measure

Not applicable at this stage.

## 13. Consultations

Members who have a substantial interest in the Subject Goods shall submit a written request of consultation within a period of 7 days from the date of circulation of this notification. All written requests must be sent both in a written letter and in electronic format and must indicate the name, address, e-mail address, phone, and fax number of the Members.

In accordance with Article 12.3 WTO Agreement on Safeguards, the Government of the Republic of Indonesia is open for consultation in order to provide opportunities for those Members, consultation is scheduled to be held virtually.

The contact information for correspondence is:

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**14. Members are encouraged to attach, in an electronic form, publicly available document(s) containing the relevant decision(s) made by the competent authority**

The non-confidential version of the Final Report of this investigation can be found on the website of the Indonesian Safeguard Committee: <https://kppi.kemendag.go.id/penyelidikan/penyelidikan-berjalan/perpanjangan-tirai>

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